

## Message Text

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PAGE 01    BRASIL 10592 291716Z  
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S E C R E T BRASILIA 10592

NODIS

FOR THE DEPUTY SECRETARY ONLY  
FOLLOWING FROM RUBIN

E.O. 11652: GDS  
TAGS: OVIP (RUBIN, SY)  
SUBJ: VISIT OF AMERICAN PRIVATE CITIZEN TO BRASILIA

1. I HAD HOUR LONG TALK ALONE WITH GOLBERY FROM 6 P.M.  
DECEMBER 28. MY RECEPTION WAS VERY CORDIAL WITH PRELIMINARY  
DISCUSSION OF INTERAMERICAN JURIDICAL COMMITTEE, ETC. IN  
SPANISH. I THEN SAID I WOULD LIKE SPEAK ENGLISH BECAUSE OF  
DESIRE BE ENTIRELY ACCURATE. GOLBERY CONCURRED.

2. I THEN EMPHASIZED MY COMPLETELY PERSONAL CAPACITY BUT  
THAT I WAS ACQUAINTED WITH PERSONS IN OUTGOING AND INCOMING  
ADMINISTRATIONS AND THOUGHT ON BASIS PUBLIC STATEMENTS BOTH  
ADMINISTRATIONS THAT SUGGESTIONS I MIGHT MAKE WERE IN LINE  
WITH POSSIBILITIES. I EMPHASIZED MY PERSONAL CONCERN WITH  
RELATIONS NOT ONLY WITH BRAZIL BUT LATIN AMERICA AND  
EMPHASIZED PUBLIC CONCERN WITH PROLIFERATION AND PAST  
AND LIKELY FUTURE CONGRESSIONAL ACTION. ALSO EMPHASIZED  
APPARENT INCREASING INTERNATIONAL CONCERN AS EVIDENCE  
BY ACCOUNTS FRENCH DECISIONS RE FUTURE POLICY AND  
POSSIBLE RETHINKING PAKISTAN ARRANGEMENT. ALSO NEWSPAPER  
ACCOUNTS OF SENTIMENT IN FRG ITSELF AND, FOR EXAMPLE,  
SECRET

SECRET

PAGE 02    BRASIL 10592 291716Z

IN HOLLAND.

3. I THEN SAID THAT IT WAS MY PERSONAL BELIEF US WOULD  
EMPHASIZE TWO ASPECTS IF DISCUSSIONS BRAZIL-FRG ARRANGE-  
MENT COULD PROCEED. THESE WERE: (A) COMMITMENT TO  
PROVISION OF REACTORS AND ENRICHMENT SERVICES FOR PEACEFUL

ENERGY NEEDS AS ALTERNATIVE TO PROLIFERATION REPROCESSING AND ENRICHMENT FACILITIES, IN LIGHT UNDERSTANDING BRAZIL NEEDS, AND (B) ENSURING THAT COMMERCIAL ADVANTAGE WOULD NOT BE TAKEN OF ANY REVISION FRG ARRANGEMENT (GOLBERY REFERRED TO ARRANGEMENT AS "TREATY"). I THEN SUGGESTED THAT IT WAS ESSENTIAL HAVE TIME TO WORK OUT INTERNATIONAL ARRANGEMENTS AND THAT PERHAPS SATISFACTORY PROCEDURE WHICH WOULD SAFEGUARD BRAZIL'S LEGITIMATE NEEDS WOULD BE TO POSTPONE REPROCESSING AND ENRICHMENT ELEMENTS FRG DEAL. THIS WOULD LEAVE FRG AS SUPPLIER TO BRAZIL WITH USA TAKING ONLY BACK-UP ROLE (I MENTIONED AGAIN NO-COMMERCIAL ADVANTAGE ASPECT). I THEN SAID THAT I UNDERSTOOD PROVISION OF ENRICHMENT SERVICES WOULD BE MORE ECONOMIC AND THAT FRG REPROCESSING TECHNOLOGY NOT PROVED, THOUGH I DISCLAIMED ANY EXPERTISE.

4. FINALLY, I EMPHASIZED MORATORIUM RATHER THAN CANCELLATION FEATURE WHICH WITH ADEQUATE GUARANTIES OF ALTERNATIVE METHODS SUPPLYING LEGITIMATE NEEDS MIGHT MAKE SUGGESTION ACCEPTABLE. I REITERATED THAT I COULD NOT SPEAK FOR EITHER ADMINISTRATION BUT WOULD BE GLAD TO REPORT AND FELT THAT I COULD GIVE GOLBERY REACTIONS TO HIGHEST US LEVELS SHORT OF WHITE HOUSE.

5. GOLBERY EXPRESSED STRONG INTEREST. HE INQUIRED ABOUT WORKING TOGETHER OUTGOING AND INCOMING ADMINISTRATIONS AND I SAID MY IMPRESSION THAT COOPERATION WAS CLOSE. WE THEN TALKED BRIEFLY RE CONGRESSIONAL ROLE, WITH SOME REFERENCE TO SYMINGTON AMENDMENT AND SENSITIVITY IN LATIN AMERICA TO LEGISLATION LIKE HICKENLOOPER AMENDMENT.

SECRET

SECRET

PAGE 03     BRASIL 10592 291716Z

GOLBERY SAID BRAZIL ENERGY REQUIREMENTS GREAT PARTICULARLY IN VIEW FUTURE GROWTH AND CURRENT KNOWN RESOURCES NOT SUFFICIENT (THOUGH HE HOPED FOR NEW DISCOVERIES). HE ASKED WHY US SO CONCERNED WITH REPROCESSING SINCE NEITHER FRG NOR BRAZIL HAD OR DESIRED NUCLEAR ARMS. I REPLIED MY UNDERSTANDING REPROCESSING IMPLIED ARMS CAPACITY AND CONSEQUENT RISKS OF ALL SORTS.

6. GOLBERY THEN ASKED IF HE COULD REPEAT PRINCIPAL POINTS MY PRESENTATION IN SPANISH SO AS ENSURE COMPLETE COMPREHENSION. HE THEN OUTLINED FOLLOWING:

A. I SPOKE AS PRIVATE CITIZEN -- SUGGESTING THAT I WAS A GOOD CITIZEN OF THE WORLD (SIC\*)

B. I THOUGHT THAT IF THERE WERE A MORATORIUM ON REPROCESSING ASPECT FRG "TREATY" USA WOULD STAND BEHIND COMMITMENT TO SUPPLY BOTH REACTORS AND FUEL; AND

C. POSTPONEMENT NOT CANCELLATION WAS IDEA, BUT

POSTPONEMENT TO CONTINUE AS LONG ALTERNATIVES WORKED.

7. I AGREED THESE MAIN POINTS. HE THEN ASKED ABOUT DURATION MY STAY IN BRASILIA AND COMMENTED THAT OUR TALK HAD BEEN INTERESTING AND NEEDED TIME FOR REFLECTION. I SAID MY SCHEDULE CALLED FOR DEPARTURE FOR RIO LATE DECEMBER 29 BUT WOULD REMAIN A BIT LONGER IF HE DESIRED. HE ASKED WHEN I WOULD NEXT BE IN BRAZIL. I REPLIED THAT I WAS DUE RETURN JANUARY 17 FOR JURIDICAL COMMITTEE.

8. AT VERY FRIENDLY CONCLUSION I REMINDED GOLBERY THAT CONGRESS CONVENED IN EARLY JANUARY AND THAT SOME INDICATIONS IN NEAR FUTURE WOULD BE HELPFUL IN ADMINISTRATION-CONGRESS DISCUSSIONS.

9. MY IMPRESSIONS WERE:

SECRET

SECRET

PAGE 04    BRASIL 10592 291716Z

A. GOLBERY IS MUCH INTERESTED IN ALTERNATIVES. HE MENTIONED THE ANTI-US TONE OF BRAZILIAN NEWS STORIES AND SAID THAT IT WAS NOT INSPIRED FROM OFFICIAL SOURCES. USA OF GREAT IMPORTANCE TO BRAZIL.

B. GOLBERY ALSO SEEMED INTRIGUED WITH POST-PONEMENT BEING TIED TO SATISFACTION NEED FOR REACTORS AND FUEL AND WITH POSSIBILITY THAT FRG CONTRACT COULD BE ACTIVATED IF ALTERNATIVES FAILED. THIS MAY REFLECT CONCERN WITH US ABILITY TO GUARANTEE LONG-TERM SUPPLY ARRANGEMENTS IN VIEW BOTH US ADMINISTRATIVE SET UP AND POSSIBLE CONGRESSIONAL ACTION. THE "REACTIVATION" OF THE FRG CONTRACT WOULD THUS SERVE AS BOTH INSURANCE AND AN INCENTIVE TO FULFILL ANY COMMITMENT NOW MADE.

C. GOLBERY SEEMED VERY MUCH INTERESTED IN MY CONTINUING AVAILABILITY. I THINK HIS EXPLICIT ACCEPTANCE OF MY PRIVATE CITIZEN CAPACITY IS BOTH POLITE AND REFLECTS A FEELING THAT TO MAINTAIN THAT FICTION IS AT LEAST AT THIS STAGE BETTER ON BOTH SIDES. I ALSO HAVE IMPRESSION THAT HE MAY HAVE INVESTIGATED MY CV AND CONCLUDED THAT I CAN SPEAK WITH MORE KNOWLEDGE AND AUTHORITY THAN IS THE FACT. I THINK THAT HE MAY BE SOMEWHAT PUZZLED NOW ABOUT JUST HOW TO GO ABOUT FOLLOWING UP, ASSUMING THAT HE WOULD LIKE TO DO SO. IN ANY CASE, HE WARMLY THANKED ME AND CAREFULLY NOTED MY ADDRESS, SCHEDULE, ETC.

D. I WAS STRUCK THAT GOLBERY DID NOT RAISE QUESTION OF ARGENTINA OR OTHER LATIN AMERICAN ASPECTS. I HAD MENTIONED "REGIONAL" CONCERNS IN MY OPENING BUT

THERE WAS NO REACTION TO THIS.

10. I AM INDEBTED TO AMBASSADOR CRIMMINS FOR A MOST  
HELPFUL TALK PRIOR TO MY MEETING WITH GOLBERY AND HAVE  
DISCUSSED THIS MESSAGE WITH HIM. I PLAN ARRIVE  
WASHINGTON ABOUT NOON DECEMBER 30.

SECRET

SECRET

PAGE 05    BRASIL 10592 291716Z

CRIMMINS

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## Message Attributes

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